

## Message Text

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DRAFTED BY C:RHOPPER  
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S E C R E T STATE 109573

EXDIS DISTRIBUTE AS NODIS, FOR AMB SPIERS FROM NIMETZ

E.O. 11652: XGDS-3

TAGS: PEPR, TU, CY

SUBJECT: TURKISH CYPRIOT PROPOSALS

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REFS: (A) STATE 106197; (B) ANKARA 3279; (C) ANKARA 3247

1. DEMARCHE MONDAY ON OKCUN ALSO SEEMS TO US TO BE  
PREFERRED COURSE. IN YOUR PRESENTATION, IN ADDITION TO THE  
POINTS IN REF (A), YOU SHOULD ALSO DRAW UPON THE FOLLOW-  
ING:

2. IN EXTENDED CONVERSATION BETWEEN COUNSELOR NIMETZ AND  
TURKISH CONSTITUTIONAL EXPERT SOYSAL  
MADE A SUGGESTION REGARDING VAROSHA WHICH SOYSAL DID NOT  
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SEEM TO THINK UOULD BE IMPOSSIBLE. LATER IN DAY, BY  
COINCIDENCE, REPRESENTATIVE SOLARZ REACHED ALMOST IDENTICAL  
CONCLUSION AND COMMUNICATED IT TO NIMETZ. MOREOVER,  
DISCUSSIONS WITH SENATOR KENNEDY'S STAFF THIS MORNING LEAD  
US TO BELIEVE THIS APPROACH WOULD BE CONSIDERED CONCRETE  
"PROGRESS" BY MANY IN CONGRESS. ESSENCE OF IDEA INVOLVES  
FORMAL TURKISH CYPRIOT REQUEST FOR UN ASSISTANCE IN PRE-

PARING VAROSHA FOR REHABILITATION IN A MANNER NOT PREJUDICIAL TO ITS FINAL STATUS. THIS SEEMS TO BE IN LINE WITH YOUR THOUGHT IN REF (C). THIS INITIATIVE WOULD ALLOW TURKEY TO INDICATE PUBLICLY ITS FLEXIBILITY RE VAROSHA WITHOUT BEING FORCED TO TABLE AMENDED PROPOSAL BEFORE NEGOTIATIONS BEGIN OR ARE EVEN CONVOKED. YOU SHOULD TELL GOT THAT THIS IS THE TYPE OF PRACTICAL SUGGESTION WE THINK SHOULD INDUCE WALDHEIM TO CALL FOR TALKS AND WOULD HELP WIN GENERAL PUBLIC SYMPATHY FOR SERIOUSNESS OF TURKISH NEGOTIATING INTENTIONS. YOU SHOULD ALSO INDICATE THAT WE HAVE NOT DISCUSSED THIS IDEA WITH THE UN.

3. POSSIBLE INITIATIVE:

A. DENKTASH THROUGH TURKISH REPRESENTATIVES IN NEW YORK PRESENTS FORMAL WRITTEN REQUEST TO UNITED NATIONS TO DO THE FOLLOWING IN VAROSHA:

-- UNDERTAKE SURVEY OF ACTIONS NEEDED TO MAKE PUBLIC UTILITIES FUNCTION AND PUBLIC AND PRIVATE BUILDINGS HABITABLE.

-- AGREE TO HELP ESTABLISH A PROVISIONAL ADMINISTRATION OF VAROSHA.

-- AGREE TO INVITE IN PROPERTY OWNERS TO BEGIN REPAIRS  
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AND HABITATION AS SOON AS NEGOTIATIONS BEGIN.

-- TURKS PUBLICLY INDICATE THEY PLAN TO PERMIT IN THE AREA OF 30,000 CYPRIOTS TO SETTLE IN VAROSHA, ON A PHASED BASIS, BEGINNING AS SOON AS FEASIBLE WITH THE UNDERSTANDING THAT THE UN HAS SCHEDULED NEGOTIATIONS. (FYI: OKCUN MENTIONED THE 30,000 FIGURE DURING THE CENTO MEETING.)

-- TURKISH CYPRIOTS AND UN AGREE THAT THE ABOVE ACTIONS ARE WITHOUT PREJUDICE TO THE FINAL JURIDICAL STATUS OF THE COMMUNITY OF VAROSHA.

B. THE U.S. WOULD SUPPORT THIS PLAN WITH WALDHEIM AND WOULD URGE HIM IN TURN TO CALL FOR TALKS AT AN EARLY DATE.

C. THE U.S. WOULD URGE THE CYPRIOTS TO ACCEPT THIS AS AN EARNEST OF TURKISH GOOD FAITH AND TO ACCEPT THE UN'S CALL FOR NEGOTIATIONS.

D. THE U.S. WOULD URGE THE EUROPEANS TO JOIN US IN THE ABOVE AND IN CHARACTERIZING THIS AS A FAIR SIGN OF GOOD FAITH.

E. IT IS IMPORTANT TO EMPHASIZE THAT UN INVOLVEMENT IN THE PREPARATIONS AND ADMINISTRATION OF THE AREA IS ESSENTIAL IF IT IS TO BE A SUCCESSFUL INITIATIVE, AND ONE THAT THE USG AND MEMBERS OF CONGRESS COULD UNRESERVEDLY SUPPORT.

4. NIMETZ PRESSED SOYSAL RATHER HARD ON INCONSISTENCY BETWEEN THE GENERAL PHILOSOPHY OF LOCAL AUTONOMY SELF-GOVERNMENT WHICH IS BASIS FOR TURKISH CONSTITUTIONAL PROPOSALS AND THE TURKISH OPENING POSITION THAT 30,000 GREEKS IN VAROSHA SHOULD BE LIVING UNDER TFSC AUTHORITY. SOYSAL SAW THIS AND RATHER RELUCTANTLY INDICATED THAT ONE OF ULTIMATE FALL BACK POSITIONS WOULD BE GREEK CYPRIOT  
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CONTROL OF THE AREA THEY ARE TO OCCUPY IN VAROSHA. YOU SHOULD GET OKCUN TO CONFIRM THAT THIS IS IN FACT A NEGOTIABLE FALLBACK POSITION.

5. IT WAS STRESSED TO SOYSAL THAT, ASSUMING NEGOTIATIONS CAN BE RESUMED, IT WOULD BE MOST EFFECTIVE INTERNATIONALLY IF THEY WERE FORTHCOMING ON VAROSHA AT THE BEGINNING OF TALKS RATHER THAN FOLLOWING THE NATURAL BARGAINING TENDENCY OF HOLDING OUT THE BEST RUG FOR LAST. IF THE TURKISH SIDE COULD INDICATE TO WALDHEIM THAT, AS A FIRST STEP IN THE NEGOTIATIONS, THEY WOULD IN FACT BE WILLING TO BE FORTHCOMING RE VORSHA, IT SHOULD BE SUFFICIENT TO ENABLE HIM TO CALL FOR TALKS.

6. SINCE NOTHING IS SECRET FOR LONG ANY MORE, THIS PRIVATE ASSURANCE, WHEN COUPLED WITH THE JOINT VENTURE TO REOPEN VAROSHA, SHOULD LIGHT A FIRE UNDER THE REFUGEES THAT WOULD MAKE IT IMPOSSIBLE FOR THE CYPRIOT AUTHORITIES TO RESIST NEGOTIATIONS. OR, AT WORST, PLACE THE ONUS OF REJECTIONISM ON THEM IF THEY CONTINUE TO BE OBDURATE.

7. YOU SHOULD STRESS TO OKCUN AND OTHERS THAT THE SOONER THEY CAN UNDERTAKE IDEAS LIKE THOSE WE HAVE PROPOSED, THE BETTER IT WILL BE FOR ALL OF US. WE NOW FEEL WE CAN WIN IN THE HOUSE COMMITTEE WITHOUT SUCH ADDITIONAL STEPS, BUT IT IS OUR JUDGMENT THAT WE WILL NOT BE ABLE TO WIN ON THE HOUSE FLOOR OR IN THE SENATE WITHOUT IRREFUTABLE SIGNS OF TURKISH FLEXIBILITY. VANCE

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